

**MARSHALL ISLANDS SCHOLARSHIP  
GRANT AND LOAN BOARD**

**(A GOVERNMENTAL FUND OF THE  
REPUBLIC OF THE MARSHALL ISLANDS)**

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**FINANCIAL STATEMENTS  
AND  
INDEPENDENT AUDITORS' REPORT**

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**YEARS ENDED SEPTEMBER 30, 2008 AND 2007**

## **INDEPENDENT AUDITORS' REPORT**

Chairman  
Marshall Islands Scholarship Grant and Loan Board:

We have audited the accompanying balance sheets of the Marshall Islands Scholarship Grant and Loan Board (MISGLB), a governmental fund of the Republic of the Marshall Islands, as of September 30, 2008 and 2007, and related statements of revenues, expenditures, and changes in fund balance for the years then ended. These financial statements are the responsibility of MISGLB's management. Our responsibility is to express an opinion on these financial statements based on our audits.

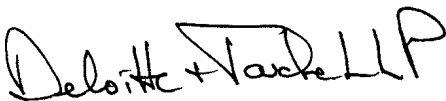
We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of MISGLB's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the financial statements referred to above present only the Marshall Islands Scholarship Grant and Loan Board and are not intended to present fairly the financial position and results of operations of the Republic of the Marshall Islands in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the Marshall Islands Scholarship Grant and Loan Board, a governmental fund of the Republic of the Marshall Islands, as of September 30, 2008 and 2007, and the results of that fund's operations for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The Combining Statement of Revenues, Expenditures, and Changes in Fund Balances for the year ended September 30, 2008 (page 10) is presented for the purpose of additional analysis and is not a required part of the basic financial statements. This additional information is the responsibility of MISGLB's management. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects when considered in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 1, 2009 on our consideration of MISGLB's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

A handwritten signature in black ink that reads "Deloitte + Tuck LLP". The signature is written in a cursive, stylized font.

June 1, 2009

**MARSHALL ISLANDS SCHOLARSHIP  
GRANT AND LOAN BOARD**

Balance Sheets  
September 30, 2008 and 2007

	2008	2007
<u>ASSETS</u>		
Cash	\$ 284,193	\$ 196,714
Time certificate of deposit	100,000	50,000
	\$ 384,193	\$ 246,714
<u>LIABILITIES AND FUND EQUITY</u>		
Liabilities:		
Accounts payable	\$ -	\$ -
Total liabilities	-	-
Contingency		
Fund balance (deficit):		
Reserved for scholarships	417,225	465,027
Unreserved	(33,032)	(218,313)
Total fund balance	384,193	246,714
	\$ 384,193	\$ 246,714

See accompanying notes to financial statements.

**MARSHALL ISLANDS SCHOLARSHIP  
GRANT AND LOAN BOARD**

Statements of Revenues, Expenditures, and Changes in Fund Balance  
Years Ended September 30, 2008 and 2007

	2008	2007
Revenues:		
Compact of Free Association	\$ 1,166,428	\$ 968,700
Nitijela appropriation	100,000	70,353
Interest	128	184
Other	57	23,500
Total revenues	1,266,613	1,062,737
Expenditures:		
Scholarship assistance	1,088,394	950,782
Office rental	12,000	12,000
Capital outlays	6,388	-
Training and travel	4,051	8,499
Communications	3,811	4,498
Repairs and maintenance	404	669
Miscellaneous	14,086	11,759
Total expenditures	1,129,134	988,207
Net change in fund balance	137,479	74,530
Fund balance at the beginning of the year	246,714	172,184
Fund balance at the end of the year	\$ 384,193	\$ 246,714

See accompanying notes to financial statements.

# MARSHALL ISLANDS SCHOLARSHIP GRANT AND LOAN BOARD

Notes to Financial Statements  
September 30, 2008 and 2007

## (1) Organization

The Marshall Islands Scholarship Grant and Loan Board (MISGLB), a governmental fund of the Republic of the Marshall Islands (RepMar), was established pursuant to the Scholarship Assistance Act of 1997 (the Act), as amended. MISGLB was established to develop and administer a financial assistance program for those qualified applicants who cannot pursue educational and training opportunities because of financial inability. In accordance with the Act, RepMar established the Scholarship Fund Account, a governmental fund accounted for within RepMar's Treasury. This Fund accounts for funds appropriated by the Nitijela (the RepMar Legislature) for scholarship assistance, including funding under the Compact of Free Association, As Amended (the Compact).

The accompanying financial statements relate solely to those accounting records maintained by MISGLB, and do not incorporate any accounts related to RepMar's Scholarship Fund Account or any other departments or agencies of RepMar that may be accounted for by RepMar's Treasury. MISGLB is considered to be a blended component unit (a governmental fund) of RepMar and is governed by a nine-member Board appointed by the Cabinet of RepMar.

## (2) Summary of Significant Accounting Policies

The financial statements of MISGLB have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of MISGLB's accounting policies are described below:

### Measurement Focus and Basis of Accounting

MISGLB reports its financial position and the results of its operations in one special revenue fund. A fund is a separate accounting entity with a self-balancing set of accounts. They are concerned only with the measurement of financial position and are not involved with measurement of results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain MISGLB functions or activities.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds).

MISGLB's special revenue fund consists of the following:

- i. Compact Scholarship Fund - This fund was established to account for monies received by MISGLB that were appropriated by RepMar under the Compact.
- ii. Byrd Grant Scholarship Fund - This fund was established to account for monies received by MISGLB under the Robert C. Byrd Honors Scholarship Program sector grant.
- iii. Nitijela Fund - This Fund was established to account for monies received by MISGLB that were appropriated by the Nitijela as well as other grants, gifts and donations received for scholarship assistance.

**MARSHALL ISLANDS SCHOLARSHIP  
GRANT AND LOAN BOARD**

Notes to Financial Statements  
September 30, 2008 and 2007

(2) Summary of Significant Accounting Policies, Continued

Basis of Presentation

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in fund balance.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Significant revenues susceptible to accrual include federal grants and Nitijela appropriations. Miscellaneous revenues from gifts and donations are recognized when received in cash because they are generally not measurable until actually received. Expenditures are recorded when the related fund liability is incurred.

Budgetary Information

An annual appropriated budget has not been formally adopted on a legal basis or a basis consistent with GAAP. Accordingly, a budget to actual presentation is not required or presented.

Cash and Time Certificate of Deposit

Custodial credit risk is the risk that in the event of a bank failure, MISGLB's deposits may not be returned to it. Such deposits are not covered by depository insurance and are either uncollateralized or collateralized with securities held by the pledging financial institution or held by the pledging financial institution but not in the depositor-government's name. MISGLB does not have a deposit policy for custodial credit risk.

For the purpose of the balance sheets, cash is defined as cash in demand accounts. Deposits maintained in time certificates of deposit with an original maturity date greater than ninety days are separately classified. As of September 30, 2008 and 2007, the carrying amounts of MISGLB's total cash and time certificate of deposit were \$384,193 and \$246,714, respectively, and the corresponding bank balances were \$414,411 and \$249,019, respectively. Of the bank balances, \$313,392 and \$199,019, respectively, were maintained in financial institutions subject to Federal Deposit Insurance Corporation (FDIC) insurance. As of September 30, 2008 and 2007, bank deposits in the amount of \$141,019 and \$149,465, respectively, were FDIC insured. MISGLB does not require collateralization of its cash deposits; therefore, deposits levels in excess of FDIC insurance coverage are uncollateralized. Accordingly, these deposits are exposed to custodial credit risk.

# MARSHALL ISLANDS SCHOLARSHIP GRANT AND LOAN BOARD

Notes to Financial Statements  
September 30, 2008 and 2007

## (2) Summary of Significant Accounting Policies, Continued

### Receivables

MISGLB lends money to students, who are citizens of the Republic of the Marshall Islands, based on meeting certain criteria. These loans are interest free, uncollateralized and have no set repayment terms. These loans may be converted to grants at a later date if the recipients meet a further set of criteria. Loans receivable are stated net of an estimated allowance for uncollectible accounts.

### Taxes

The Government of RepMar imposes a gross receipts tax of 3% on revenues. MISGLB is specifically exempt from this tax.

### Fund Equity

Reserves represent those portions of fund equity not appropriable for expenditure or which are legally segregated for a specific future use.

### Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### New Accounting Standards

During fiscal year 2008, MISGLB implemented GASB Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, GASB Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfer of Assets and Future Revenues*, and GASB Statement No. 50, *Pension Disclosures an amendment of GASB Statements No. 25 and 27*. GASB Statement No. 43 establishes uniform financial reporting for other postemployment benefit plans by state and local governments and GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other post-employment benefits. GASB Statement No. 48 establishes criteria that governments will use to ascertain whether certain transactions should be regarded as a sale or a collateralized borrowing, and includes a provision that stipulates that governments should not revalue assets that are transferred between financial reporting entity components. The implementation of these pronouncements did not have a material effect on the accompanying financial statements.

In June 2004, GASB issued Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB Statement No. 45 establishes standards for the measurement, recognition, and display of other post employment benefits expense/expenditures and related liabilities, note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers. The provisions of this statement are effective for periods beginning after December 15, 2007. Management does not believe that the implementation of this statement will have a material effect on the financial statements of MISGLB.

## MARSHALL ISLANDS SCHOLARSHIP GRANT AND LOAN BOARD

Notes to Financial Statements  
September 30, 2008 and 2007

### (2) Summary of Significant Accounting Policies, Continued

#### New Accounting Standards, Continued

In December 2006, GASB issued Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. GASB Statement No. 49 provides guidance and consistency under which a governmental entity would be required to report a liability related to pollution remediation. The provisions of this statement are effective for periods beginning after December 15, 2007. Management does not believe that the implementation of this statement will have a material effect on the financial statements of MISGLB.

In June 2007, GASB issued Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. GASB Statement No. 51 addresses whether and when intangible assets should be considered capital assets for financial reporting purposes. The provisions of this statement are effective for periods beginning after June 15, 2009. Management does not believe that the implementation of this statement will have a material effect on the financial statements of MISGLB.

In November 2007, GASB issued Statement No. 52, *Land and Other Real Estate Held as Investments by Endowments*. GASB Statement No. 52 improves the quality of financial reporting by requiring endowments to report their land and other real estate investments at fair value, creating consistency in reporting among similar entities that exist to invest resources for the purpose of generating income. The provisions of this statement are effective for periods beginning after June 15, 2008. Management does not believe that the implementation of this statement will have a material effect on the financial statements of MISGLB.

In June 2008, GASB issued Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. GASB Statement No. 53 is intended to improve how state and local governments report information about derivative instruments - financial arrangements used by governments to manage specific risks or make investments - in their financial statements. The provisions of this statement are effective for periods beginning after June 15, 2009. Management does not believe that the implementation of this statement will have a material effect on the financial statements of MISGLB.

### (3) Risk Management

MISGLB is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. MISGLB has elected to purchase commercial insurance from independent third parties for the risks of loss to which it is exposed with respect to the use of motor vehicles. For other risks of loss to which it is exposed, MISGLB has elected not to purchase commercial insurance. Instead, MISGLB believes it is more economical to manage its risks internally. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. No material losses have resulted from MISGLB's risk management activities for the past three years.

**MARSHALL ISLANDS SCHOLARSHIP  
GRANT AND LOAN BOARD**

Notes to Financial Statements  
September 30, 2008 and 2007

(4) Receivables

Receivables as of September 30, 2008 and 2007, including the applicable allowance for uncollectible accounts, are as follows:

	<u>2008</u>	<u>2007</u>
Loans receivable	\$ 13,317,016	\$ 12,427,923
Other	<u>15,000</u>	<u>15,000</u>
	13,332,016	12,442,923
Less allowance for uncollectible accounts	<u>(13,332,016)</u>	<u>(12,442,923)</u>
	\$ <u>          -</u>	\$ <u>          -</u>

During the years ended September 30, 2008 and 2007, MISGLB converted \$199,301 and \$1,068,971, respectively, in loans receivable to grants as the recipients met the criteria for conversion. The effect of the conversion of these loans to grants has been reflected in loans receivable balances as of September 30, 2008 and 2007.

(5) Related Party Transactions

MISGLB is a governmental fund of RepMar and is therefore affiliated with all RepMar-owned and affiliated entities, including all governmental funds of RepMar and the Marshall Islands Development Bank (MIDB). During the years ended September 30, 2008 and 2007, RepMar recorded payroll and related expenditures for MISGLB in the amount of \$65,469 and \$64,740, respectively; these expenditures are not reflected in the accompanying financial statements.

During the years ended September 30, 2008 and 2007, the operations of MISGLB were funded by appropriations from RepMar, totaling \$1,266,428 and \$1,039,053, respectively.

MISGLB entered into an office lease agreement with MIDB for a term of five years commencing April 1, 2005. Annual rent payments amount to \$12,000.

MISGLB maintained a time certificate of deposit with an affiliate financial institution amounting to \$100,000 and \$50,000 as of September 30, 2008 and 2007, respectively.

(6) Contingency

MISGLB receives a substantial amount of its revenue from annual RepMar appropriations. A significant reduction in the level of budgetary support from RepMar, if this were to occur, may have an effect on MISGLB's scholarship programs and activities. For the year ended September 30, 2009, RepMar appropriated funding to MISGLB in the amount of \$1,552,223 for the purpose of funding scholarship activities.

**MARSHALL ISLANDS SCHOLARSHIP  
GRANT AND LOAN BOARD**

Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Year Ended September 30, 2008

	Compact Scholarship Fund	Byrd Grant Scholarship Fund	Nitijela Fund	Total
Revenues:				
Compact of Free Association	\$ 1,166,428	\$ -	\$ -	\$ 1,166,428
Nitijela appropriation	-	-	100,000	100,000
Interest	128	-	-	128
Other	-	-	57	57
<b>Total revenues</b>	<b>1,166,556</b>	<b>-</b>	<b>100,057</b>	<b>1,266,613</b>
Expenditures:				
Scholarship assistance	1,078,394	-	10,000	1,088,394
Office rental	-	-	12,000	12,000
Capital outlays	-	-	6,388	6,388
Training and travel	-	-	4,051	4,051
Communications	-	-	3,811	3,811
Repairs and maintenance	-	-	404	404
Miscellaneous	1,511	-	12,575	14,086
<b>Total expenditures</b>	<b>1,079,905</b>	<b>-</b>	<b>49,229</b>	<b>1,129,134</b>
<b>Net change in fund balances</b>	<b>86,651</b>	<b>-</b>	<b>50,828</b>	<b>137,479</b>
Fund balances at the beginning of the year	21,772	1,500	223,442	246,714
Fund balances at the end of the year	<u>\$ 108,423</u>	<u>\$ 1,500</u>	<u>\$ 274,270</u>	<u>\$ 384,193</u>

See accompanying independent auditors' report.